# P.O. BOX 227

FREEDOM, NH 03836

Freedom Zoning Board of Adjustment: January 25, 2022

Present: Chairman Scott Lees, Vice Chairman Craig Niiler, Karl Ogren, John Krebs, Denny Anderson (A), Tim Cupka(A), Zoning Officer Gary Williams, Recording Secretary Stacy Bolduc.

Absent: Jeff Fongemie (A), Jacob Stephen,

Public: William Larson, Rose Larson, Robert Rafferty, Jane Rafferty and Jim Rines.

During this meeting the following cases will be heard:

**Application 19-8-22 William Larson Trust Application 24-13-22 DJH Investments Trust** 

Chairman Lees called the meeting to order at 7:00 p.m.

Chairman Lees introduced the Board to the Public.

Notification of this meeting was published in the Conway Daily Sun and posted at the Freedom Town Office and the Freedom Post Office.

Xarl made the motion, seconded by Craig to accept the minutes of the November meeting with the following amendments:

Pg. 10 the votes for the Footit application for the votes should reflect 5-0 because Scott Lees returned to the table as a voting member. The attendance was reviewed and is stated correctly.

Pg. 13 second paragraph second line correct the spelling "steak" to "stake".

### **PUBLIC HEARING**

Chairman Lees invited Application # 19-8-22 William Larson Trust

Applicant wishes to add a second story to the main house. There will be no disturbed land associated with this project and the footprint of the home will not change.

Applicant seeks the following Variances:

Article 9, Section 906.2 The expansion or extension shall not violate the side yard setback or rear yard setback requirements for the district in which the lot is located.

Article 9, Section 906.3 No portion of the enlargement may exceed the height of the existing non-conforming structure.

Map 19 Lot 8

Located at 1031 Ossipee Lake Rd. Zone: Shorefront General Residential Chairman Lees stated Tim could have input on the application but he would not be voting on this application. He is sitting in for John Krebs who will recuse himself on the next application.

The owners Mr. and Mrs. Larson came before the board to present their application. Mr. Larson explained their family is growing and they would like to add a second story to give them more bedroom space. They were able to come up with a plan that will not expand the existing footprint for this non-conforming lot. The height of the building at the peak will be 27'. Points discussed:

• The Larsons are in the process of updating the septic system and a new well will be installed removing them from a shared well with their neighbors.

Chairman Lees asked if there were any abutters who would like to speak.

Robert Rafferty 1018 Ossipee Lake Rd. addressed his concerns before the board. He explained he is a direct abutter on right hand side looking at the lake he has a twelve-foot path between the Larson's and the Barbone's. He owns a house on the other side of the street and a vacant lot diagonal to the Larson's. He had a conversation with Mr. Larson and explained to him his concern that the addition will interfere with his view of the lake. He stated that he lives here full time and there are a couple of spots where people like to stop and take pictures and snowmobiles snowmobile through his back yard and stop to take pictures and he stated the Larson's proposal is taking a non-conforming lot and making it more non-conforming. Mr. Rafferty provided pictures to the board taken from his house across the road to give them an idea of his concern. Mr. Rafferty also disagreed with the Larson responses on their application that their proposal wound not infringe on the rights of others. He also did not think they proved a hardship.

Mr. Rafferty stated he would support an addition on the garage to give them more space.

Thairman Lees asked if there was anything the Larson's would like to add. Rose Larson responded that house will sit lower than any of the trees referred to in the picture and Mr. Rafferty's house is located across the street from their next-door neighbor and the next house down. Rose did not think their proposed project was within Mr. Rafferty's view shed. He would have to look to the side to see the addition and Mr. Larson added that most of the addition would be hidden by the existing trees. The Larsons meet the roadside and shoreline setbacks it's the sideline setbacks and increasing the height that need the variance.

Chairman Lees asked if the public had anymore comments. Mr. Rafferty believes there is no hardship. They bought the house knowing the size of the house and the lot. Mr. Larson responded the request is based on their family is expanding and would like to spend time together at the house. Niiler asked if they have considered expanding the footprint in a single story instead of going up? Mr. Larson stated it would be more costly due to heating and adding a foundation. Rose added they would also need a shoreline permit and because of the septic and well locations going up seemed the way to go.

Chairman Lees suggested they could add on to the back of the house facing the road without going up and meet the setback requirements that exist. Denny remarked that by expanding on the lot coverage is would create more of a runoff issue than going up but he is sensitive to views he did not think the proposal would impede the view significantly. He supports the vertical approach. John agrees with Denny. Ogren also supports going up instead of spreading it out over the footprint, but he can't visualize what it would look like. Its hard to say how it would impact the view from the pictures. Niiler is tipping toward not supporting the project though increasing coverage on a lot is not good he is sensitive to impeding the neighbor's view. One of the lots disadvantages is that it is very narrow. He is also struggling with visualizing how the addition would affect the neighbor's view. Both Chairman Lees and Niiler feels there may be another option without asking for a variance. Lees also struggles with the environmental impact.

Mr. Rafferty wanted to know what the hardship is and feels he has the right to the view of the lake whether it is straight ahead or to the side. After a brief discussion around the math on the plan, if it was correct the board lected to vote.

The board elected to review the Variance worksheet for Article 9, Section 906.2:

The ZBA has the power to authorize, upon appeal in specific cases, a variance from the terms of the zoning ordinance if:

- 1. The variance will not be contrary to the public interest. Carried 4-1.
- 2. The spirit of the ordinance is observed if the variance is granted. Carried 5-0.
- 3. Substantial justice is done by granting the variance. Carried 5-0.
  - 4. The value of surrounding properties is not diminished if the variance is granted. Carried 4-1.
  - 5. Literal enforcement of the provisions of the ordinance would result in an unnecessary hardship.
    - A. Unnecessary hardship means that, owing to special conditions of the property that distinguish it from other properties in the area:
      - i. No fair and substantial relationship exists between the general public purposes of the zoning ordinance provision and specific application of that provision to the property, and **Motion Carried 5-0.** 
        - (ii) The proposed use is a reasonable one. Motion carried 5-0.

### **Conditions:**

1. Per Plan William Larson Trust dated 9/15/2021

### **Findings of Facts:**

1. Expansion will be vertical and will not increase the footprint.

Motion: Chairman Lees made a motion that, based on the foregoing findings of fact, the requested Variance from Article 9, Section 906.2 for side and rear setback of the Town of Freedom Zoning Ordinance be granted with conditions. Karl seconded the motion; Motion carried 5-0.

The board elected to review the Variance worksheet for Article 9, Section 906.3:

The ZBA has the power to authorize, upon appeal in specific cases, a variance from the terms of the zoning ordinance if:

- 1. The variance will not be contrary to the public interest. 3 Carried 2 Defeated.
- 2. The spirit of the ordinance is observed if the variance is granted. 3 Carried 2 Defeated.
- 3. Substantial justice is done by granting the variance. 2 Carried 3 Defeated Reason: There is a location on the property where the building could be enlarged to meet the zoning requirements.
- 4. The value of surrounding properties is not diminished if the variance is granted.
  - 2 Carried 3 Defeated.

Reason: By adding a second story the view shed of a neighboring abutter would be negatively impacted.

- 5. Literal enforcement of the provisions of the ordinance would result in an unnecessary hardship.
  - A. Unnecessary hardship means that, owing to special conditions of the property that distinguish it from other properties in the area:

(i) No fair and substantial relationship exists between the general public purposes of the zoning ordinance provision and specific application of that provision to the property, and

### 2 Carried 3 Defeated.

Reason: By increasing the height of the building, a diminution of the value to an abutters property due to blocking views of the lake.

(ii) The proposed use is a reasonable one.

Carried 4 Defeated 1.

- B. If the above criteria for unnecessary hardship cannot be established, an unnecessary hardship will be deemed to exist if, and only if, owing the special conditions of the property that distinguish it form other properties in the area:
- (i) the property cannot be reasonably used in strict conformance with the ordinance, and 1 Carried 4 Defeated.

Reason: An addition can be added to the property that meets zoning requirements.

(ii) a variance is therefore necessary to enable a reasonable use of the property.

0 Carried 5 Defeated

Reason: For the reasons outlined above the property can be used without a variance.

Chairman Lees explained to the Larsons they successfully obtained a variance for the sideline but did not grant a variance for the height. Chairman Lees explained the 30-day appeal process.

It was explained to the Larsons that if they feel the board made an error, they can ask for a rehearing via a letter to the board within 30 days and point out what the board failed to consider that may have changed their minds. The other option is to come back with a different plan. The board did not have a problem with the rear/sideline setbacks just the height. The board struggled with how the addition would affect the neighbor's view. Denny suggested confirming the 27' on the plan where it is being measured from.

### Chairman Lees invited Case # 24-13-22 DJH Investments Trust

Applicant wishes to move the previously approved home 4.8 feet further from the shoreline, increasing the setback from the approved 8.1 feet at the closest point to 12.9 feet at the closest point and install two retaining walls adjacent to the two wetlands on-site.

Applicant seeks the following Special Exception and Variance:

Special Exception Article 3, Section 304.6.3 Erosion Control Variance Article 3, Section Table 304.5 Map 24 Lot 13 Located at 173 Haverhill St.

Zone: SF and General Residential

John Krebs recused himself and stepped away from the table as a voting member. Tim Cupka sat in for John Krebs as a voting member.

Jim Rines from Horizons Engineering (formally known as White Mountain Engineering) came before the board to present this application. Jim referred to the map to show the proposed location of the new house, and because

fill was brought in, they are proposing retaining walls adjacent to the two wetlands on-site to maintain the grades where the foundation is located to keep the fill out of the wetland. There is a wetlands restoration plan that has een approved by the NHDES wetlands for the work and Jim has applied for an amended shoreland permit for moving the building back and placement of the retaining walls. Other points discussed:

- The old driveway has been blocked off with stones.
- There was a discrepancy in the tree count. It was found to be higher than previously thought which is a benefit to the public and the applicant.
- The Conservation Commission has reviewed this application and have not submitted any feedback.
- Craig asked if the retaining walls are a part of the restoration plan, Jim clarified that they have been submitted to DES and that the wetlands people just want the wetlands restored back so, that any fill that is in the wetlands is take out. The wall will be outside the wetlands.
- The wall at the highest spot is 4.18' and the wetlands is 4.14'.

The ZBA has the power to authorize, upon appeal in specific cases, a variance from the terms of the zoning ordinance if:

- 1. The variance will not be contrary to the public interest. Carried 5-0.
- 2. The spirit of the ordinance is observed if the variance is granted. Carried 5-0.
- 3. Substantial justice is done by granting the variance. Carried 5-0.
  - 4. The value of surrounding properties is not diminished if the variance is granted. Carried 5-0.
  - 5. Literal enforcement of the provisions of the ordinance would result in an unnecessary hardship.
    - A. Unnecessary hardship means that, owing to special conditions of the property that distinguish it from other properties in the area:
      - ii. No fair and substantial relationship exists between the general public purposes of the zoning ordinance provision and specific application of that provision to the property, and **Motion Carried 5-0.** 
        - (ii) The proposed use is a reasonable one. Motion carried 5-0.

### **Conditions:**

- 1. Per Plan titled Zoning Board of Adjustment application plan for DJH Investment Trust dated January 6, 2022.
- 2. This approval is for the new house location and retaining walls
- 3. Approval is based on applicant obtaining amended Shoreland Permit.
- 4. A footing survey needs to be done by a licensed land surveyor if existing footings are replaced.

### **Findings of Facts:**

- 1. At the original hearing it was discussed moving the house further back from the lake.
- 2. The approval covers the new house location and retaining walls to protect the wetlands.

Motion: Chairman Lees made a motion that, based on the foregoing findings of fact, the requested Variance from Article 3, Section Table 304.5 of the Town of Freedom Zoning Ordinance be granted with conditions. Karl seconded the motion; Motion carried 5-0.

Chairman Lees explained the 30-day appeal process and the variance expires on 1/25/24.

The board elected to review the Special Exception worksheet for Article 3, Section 304.6.3

A- 5-0 motion carried

J-5-0 motion carried

C- 5-0 motion carried

K-5-0 motion carried

H- 5-0- motion carried

L-5-0 motion carried

Motion: Chairman Lees made a motion that, based on the forgoing findings of fact, the requested Special Exception from Article 3, Section 304.6.3 of the Town of Freedom Zoning Ordinance be granted with conditions. Karl seconded the motion; Motion carried 5-0.

### **Conditions:**

- 1. At the original hearing it was discussed moving the house further back from the lake.
- 2. The approval covers the new house location and retaining walls to protect the wetlands.

Chairman Lees explained the 30-day appeal period and the Special Exception expires 01/25/24.

### Miscellaneous

It was discussed coming up with a standard language for conditions when an application is approved. Stacy will work on a worksheet with a menu.

Ogren opened discussion on setbacks. He wants to see anyone who is asking for relief for a boundary line that a licensed land surveyor certify the boundary lines and the same for foundation and footings. Per plan was discussed and what if the plan is wrong.

John is also in favor whenever a sideline or rear setback is being granted relief that it be surveyed by a licensed and surveyor to show where the line is located. These proposals can't be proposed this year, it would have to wait until next year. Denny was not completely sold on the proposal. He thinks it would be a burden to the homeowner who is doing small projects.

Also discussed is granting a foundation permit before issuing a building permit.

The Lawnicki Plan that Mark McConkey dropped off at the office was reviewed for the surveyor's boundary line statement.

Stacy presented a spreadsheet reviewing the cost vs. revenues. It was discussed to increase the application fee to \$100.00 and the abutter fee to \$15.00 also discussed was having the applicant provide mailing three sets of mailing labels.

There was no mail.

There being no new business to come before the board, the Motion by Chairman Lees, seconded by Karl that this meeting adjourns; Motion passed unanimously.

The meeting adjourned at 9:00 p.m.

Respectfully Submitted, Stacy Bolduc, Recording Secretary

DO NOT WRITE IN THIS SPACE
APPLICATION#
DATE FILED
FEE PAID
RECEIVED BY

### APPLICATION TO ZONING BOARD OF ADJUSTMENTS FREEDOM, NEW HAMPSHIRE 03836

Name of Applicant(s) WILLIAM *	Rose Larson
Mailing Address 142 FAIRWAY	DR ATTLEBORO, MA 02703
Telephone Number(s) _508-431-10	12 (H) 508-243-1675 (WC) 508-230-6885 (RC)
Property Owner(s) WILLIAM E. LAKSO Mailing Address 142 FAIRWAY	(If same as applicant, write "Same")  DR AT726131120, MA 02703
Location of Property: Tax Map #	Lot # 8 Zoning District Shongfrom G.R.
Physical Address of Property 1031	DSSIPSE LAKE RD
	rs whose property adjoins or is directly across he applicant. Additional pages may be added.  3 BANK ST. WOBURN, MA 01801-169
19/9 ROBERT P. + JANE	E. RAFFERTY 1018 OSSIPEE LAKE RO FREEDOM, NH
7	INGHAM 1027 OSS PEE LAKE RD, FREEDOM, NH
19/13 TIMOTHY E - DEBURAH	L. PAINE 1024 OSSIPEE LAKE RO FREEDOM, NH
19/10 KATHY BARBONE	OLR REALTY TRUST 6 HERITAGE LN ATKINSON, NH 0381
This application has been completed in ac Town of Freedom.	ecordance with the Zoning Ordinance of the
Date: 12-28-2021 Sig	owner (If agent, owner must still sign)
Date: 12/27/2021 Sig	
Date: Sig	owner (If agent, owner must still sign)

# Application Page 5

NOTE TO APPLICANT AND ZONING BOARD REGARDING THE UNNECESSARY HARDSHIP TEST: If the above criteria for unnecessary hardship cannot be met, then the Zoning Board can still find unnecessary hardship if, and only if, owing to special conditions of the property that distinguish it from other properties in the area, (a) the property cannot be reasonably used in strict conformance with the ordinance, and (b) a variance is therefore necessary to enable a reasonable use of the property. See VARIANCE WORKSHEET and RSA 674:33,I(b).

Also continue to Page 6; submit a Plot Plan - see page 7.

OR

# Section 4. APPLICATION FOR EQUITABLE WAIVER OF DIMENSIONAL REQUIREMENTS

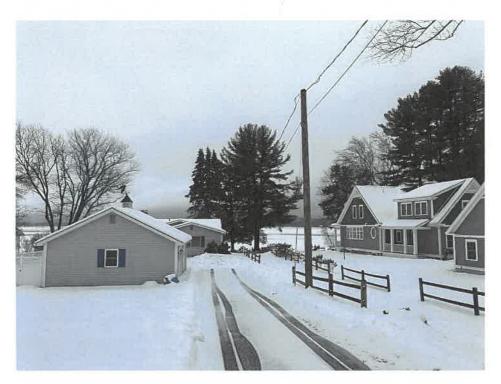
	n Equitable Waiver of Dimensional Requirements is requested from Articleection of the Zoning Ordinance to permit:
1.	Does the request involve a dimensional requirement, not a use restriction?  () Yes () No If you answer "No" you are not entitled to an equitatable waiver of dimensional requirement. These waivers may not be granted from use restrictions.
2.	Explain how the violation has existed for 10 years or more with no enforcement action, including written notices, being commenced by the town or by any person directly affected:
_	

# **PLOT PLAN GUIDELINES**

A) Submit a plan, drawn to scale, $1" = 20'$ , font must be at least 8pt, showing a minimum of the following:
☑1. Property lines and distances
13. Show all existing and proposed buildings
☑4. Wells
₫5. Septic tank and leach field
☑6. Indicate building dimensions to overhang
図7. Height of buildings 27' PRUPOSED HEIGHT
□8. Indicate all structures with dimensions including but not limited to:
Porches
Sheds
Decks
Garages
Stoops
Retaining walls
Patios
Impervious surfaces within 150' of the shoreline
Unique features
☐ 9. Water reference line (Ossipee Lake elevation 407')
□10. Road names
□11. Abutters names in proximity to property
B) If seeking special exception or variance in the shorefront district you must include:
☐ Fill – Temporary or Permanent
☐ Cut – Temporary or Permanent
☐ Tree removal
□ Erosion control
□ Docks
□ Stairs
☐ Contours – Temporary or Permanent
☐ Retaining walls – Temporary or Permanent
☐ Lake level (Ossipee Lake elevation 407')
C) Lots under 5 acres:
Total area of lot in square feet 24, 425
Square feet of lot coverage (including all structures) 2634 (INCLUDES OVERNANGS)
% of lot covered /0.4
1001
D) In addition to the list above it is your option to submit:
Photographs
Abutter's letters

1031 Ossipee Lake Rd Neighborhood Views

Two story house next door View from street side

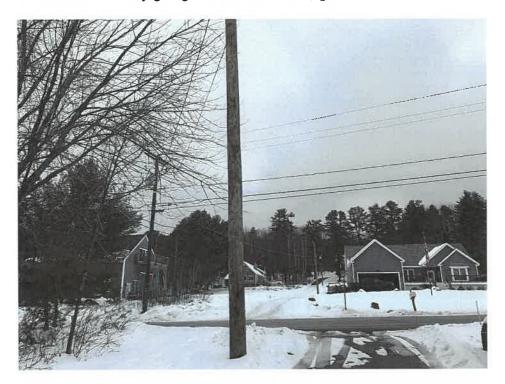


View from lake side

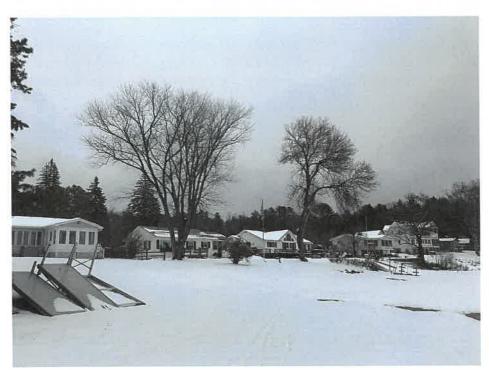


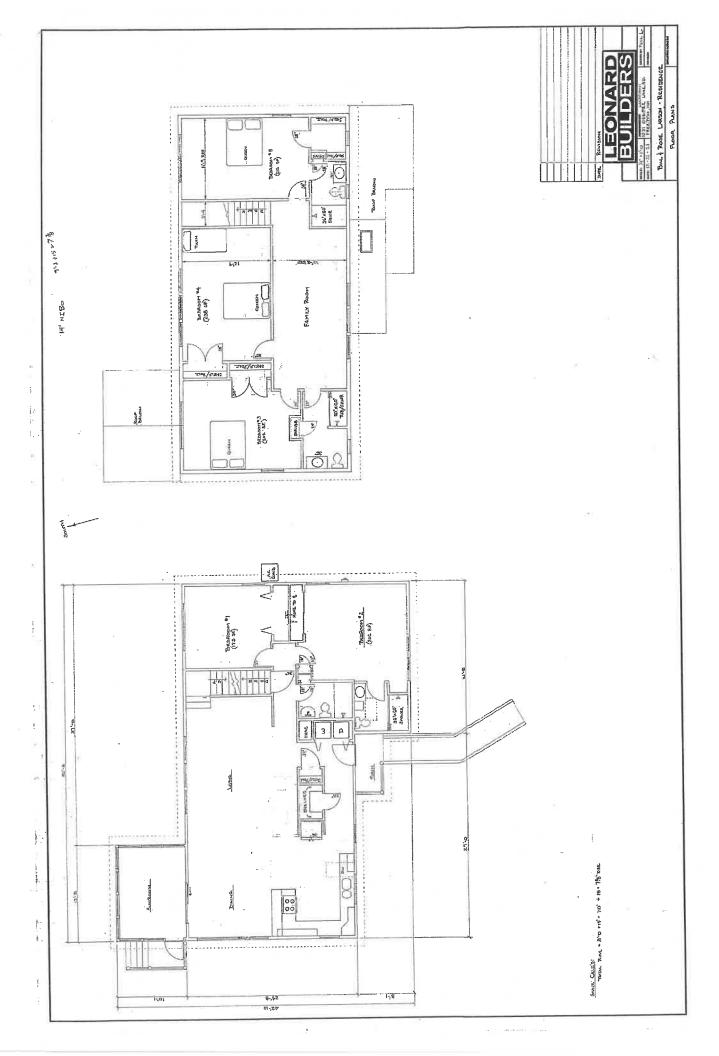
1031 Ossipee Lake Rd Neighborhood Views

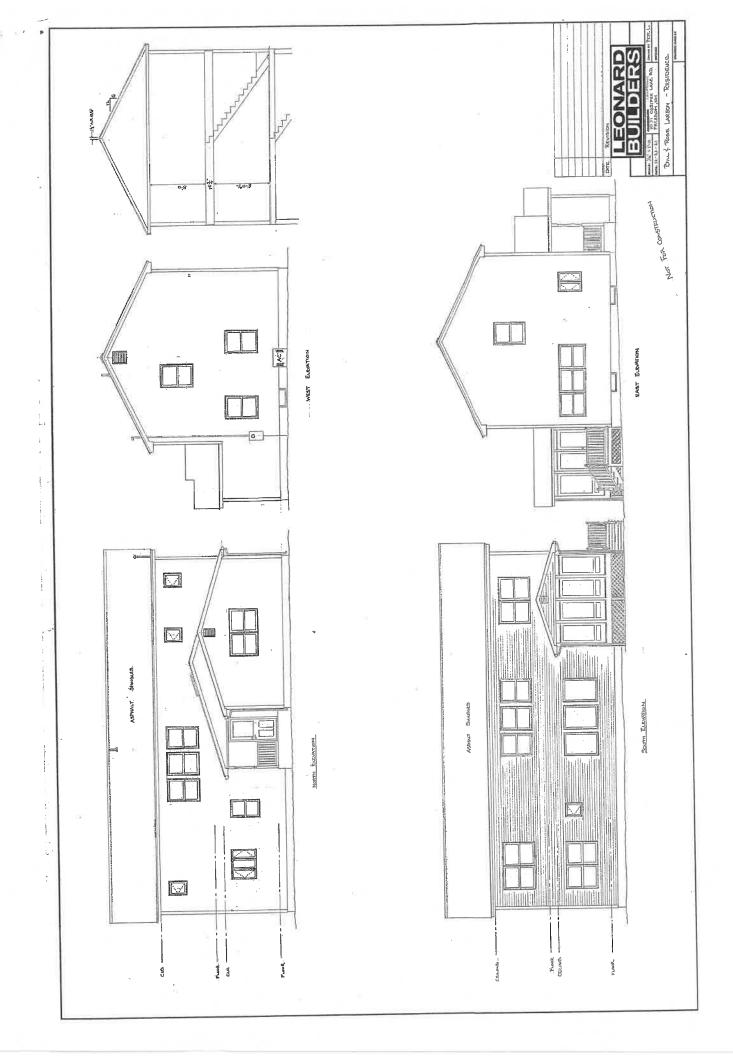
House and two story garage across the street (uphill)



View from lake - mix of single and multiple story homes







	Denial Letter Map 17 Lot 8 Name Larson
	304.5 TABLE "SF" SHORE FRONT DISTRICT for Lakes & Ponds over 10 acres & Ossipee River
X	
	Garage
	Other
	304.6.3. Special Exception Standers for Erosion Control
	304.6.5.1Tree Cutting: Any cutting or clearing of trees within seventy-five (75) feet of the reference line in the shorefront district shall require a special exception from the Zoning Board of Adjustment. and shall be subject to the provisions of Article 7 Shoreland Protection, section 703.
	305.6.5.3 For lots in the floodplain or lots sloping toward the lake at greater than a 12.5% grade, any cutting between seventy-five (75) and three hundred (300) feet of the reference line shall also require a cutting or clearing plan to be approved by the Zoning Board of Adjustment. The cutting plan shall meet the intent of this ordinance as stated in Section 701 and using a methodology similar to that set out in Section 703 augmented for the larger area involve
	Section 406 Septic Tank or Leach Field Setback No Septic Tank or Leach Field may be constructed or enlarged close than one hundred twenty-five (125) feet to any wetland. In the case of a failed system, the septic tank may be a minimum of (50) feet from any wetland providing all joints are sealed and approval of Water Supply& pollution Control Division is obtained to the extent required by law.
	704.3 As required in section 310.1.6, structures cannot exceed 15% of the total area of a lot of record.
	Section 906 Expansion of Non-Conforming Structure A structure which is nonconforming as to one or more dimensional requirements (setback and height limit or either) may be enlarged or expanded with the following conditions:
	906.1 No portion of the enlargement or expansion of a structure shall further encroach on the front yard setback beyond the existing overhang of the main structure
X	906.2 The expansion or extension shall not violate the side yard setback or rear yard setback requirements for the district in which the lot is located the main structure
K	906.3 No portion of the enlargement may exceed the height of the existing non-conforming structure.
	Section 907 Expansion of Pre-Existing Non-Conforming Seasonal Dwellings 907.1 Purpose and Intent it is the purpose section to acknowledge the existence of non-conforming seasonal dwellings, the use of which pre-dates the original adoption of these zoning ordinances in 1987. It is further the purpose of this section to permit the continued use of these non-conforming dwellings within the requirements enumerated in Article 5; to permit expansion of certain non- conforming seasonal dwellings to year-round use under limitations enumerated in Section 907.4; and to prohibit expansion to year-round use of more than one (1) seasonal dwelling per lot, while limiting their pre-existing use to their continuous, uninterrupted and unenlarged seasonal nature, as enumerated in Sections 907.3 and 907.5. It is the purpose of these ordinances to regard the temporal expansion of more than one (1) non-conforming seasonal dwelling per lot to year-round use as a substantial change in use such that the vested right to the non-conforming use is discharged and the lot and its use must conform to current requirements of these ordinances.
	Other

THICK I	Мар	19	Lot	8
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### **Zoning Officer Decision**

The zoning officer is required to deny an application under Section 2303, if:

- The application is for a use that requires a special exception
- The application requires a variance

Only the ZBA is the body that can grant either of the above.

Approved	Date	Zoning Officer
Denied	Date 12-30-21	Zoning Officer
Reason for denial		

If the zoning officer denies the application, the applicant may appeal this decision to the Zoning Board of Adjustment. Please use the Zoning Board Application at <a href="https://townoffreedom.net/wp-content/uploads/2019/03/ZBA-APPLICATION.pdf">https://townoffreedom.net/wp-content/uploads/2019/03/ZBA-APPLICATION.pdf</a>

### **ZBA Tips:**

- Application and Appointment of Agent Form must be completed and signed by all owners of the property.
- Abutter letters go directly to ZBA at PO Box 227, Freedom, NH 03836
- The applicant is responsible to fulfill all requirements from the ZBA and provide the necessary information. The applicant is responsible for reading the regulations. The Zoning Officer's role is to help the applicant complete the application if the applicant requests help.
- To be considered by the ZBA, an application must be significantly different from a previous application which the ZBA has previously denied.
- If the ZBA approves the special exception or variance, the application will come back to the zoning officer for action. The zoning officer will determine that the applicant has met all conditions imposed by the ZBA and sign below.
- The ZBA approval can be appealed within 30 days of the decision.

Once the zoning officer has signed the application, it can go to the Building Department.

FOR USE IF THE APPLICANT'S ORIGINAL APPLICATION IS DENIED AND THE ZBA HAS APPROVED THE PROPOSED PROJECT

Approval below signifies that the applicant has submitted proof that they have met all conditions listed by the zoning board of adjustment.

Approved Date	Zoning Officer	
Per ZBA decision dated:		



# WHITE MOUNTAIN SURVEY & ENGINEERING, INC. A DVISION OF HORIZONS ENGINEERING, INC.

1270 ROUTE 16, POST OFFICE BOX 440 OSSIPEE, NH 03864-0440

TELEPHONE (603) 539-4118 FACSIMILE (603) 539-7912 WEB ADDRESS: www.whitemountainsurvey.com

### Via Hand Delivery

To:

Town of Freedom

Zoning Board of Adjustment

Date:

January 10, 2022

Re:

**DJH Investments Trust** 

Variance & Special Exception Applications 173 Haverhill Street – Tax Map 24, Lot 13

### Enclosed, please find the following:

No. of Copies	Date	Description of Item	
1	01/10/2022	Check # 1029 for \$113.00 (application fees)	
12	01/10/2022	Cover Letter	
12	05/11/2020	Appointment of Agent	
12	01/10/2022	Special Exception and Variance Application w/ supplemental sheets	
12	01/06/2022	Zoning Permit Application	
12	01/06/2022	Zoning Officer Decision (Denial)	
12	01/10/2022	Abutters List	
3 sets		Mailing Labels to Each Abutter	
12	01/06/2022	Zoning Board of Adjustment Application Plan (11" x 17")	
12	01/10/2022	Zoning Board of Adjustment Application Plan (full size plots)	
12	12/30/2021	Restoration Approval #2021-02547 for Wetland Restoration	

Sincerely,

White Mountain Survey & Engineering, Inc.

A Division of Horizons Engineering, Inc.

James F. Rines, PE, LLS, CPESC

VP Land Surveying Group

# ZONING BOARD OF ADJUSTMENT (ZBA)

Town of Freedom
PO Box 227
Freedom, NH 03836
603-539-6323

INSTRUCTIONS AND FORMS FOR APPLICANTS
APPEALING TO ZBA
SEE ALSO ZBA RULES OF PROCEDURE DATED 01/25/2011

To view Freedom's Zoning Ordinance, please visit: www.townoffreedom.net

## INSTRUCTIONS TO APPLICANTS APPEALING TO THE BOARD OF ADJUSTMENT

Important: Read carefully before filling out and submitting an application. Please note that all four types of appeal require you to attach a completed plot plan.

The ZBA strongly recommends that, before making any appeal, you become familiar with the zoning ordinance, and also with New Hampshire Statutes *RSA Chapters 672-677*, covering planning and zoning. Copies of such are available at the Town Office Building.

Four types of appeals can be made to the ZBA:

- 1. APPEAL FOR AN ADMINISTRATIVE DECISION
- 2. APPEAL FOR SPECIAL EXCEPTION
- 3. APPEAL FOR VARIANCE
- 4. APPEAL FOR EQUITABLE WAIVER OF DIMENSIONAL REQUIREMENTS

### 1. APPEAL FOR AN ADMINISTRATIVE DECISION

If you have been denied a building permit or are affected by some other decision regarding the administration of the Freedom Zoning Ordinance, and you believe that the decision was made in error under provisions of the ordinance, you may appeal the decision to the ZBA. The appeal will be granted if you can show that the decision was indeed made in error.

When you are appealing an Administrative Decision, a copy of the decision appealed from must be attached to your application. Complete Section 1: Appeal from an Administrative Decision. Review section of General Conditions for all appeals. Attach completed Plot Plan.

### 2. APPEAL FOR SPECIAL EXCEPTION

Certain sections of the zoning ordinance provide that a particular use of property in a particular zone, will be permitted by special exception if the specified conditions are met. The necessary conditions for each special exception are given in the ordinance. Your appeal for a special exception will be granted if you can show that the conditions stated in the ordinance are met.

When you are submitting an application for an APPEAL FOR SPECIAL EXCEPTION, you will probably need a site plan or subdivision approval, or both, from the planning board. Even in those cases where no planning board approval is needed, presenting a site plan to the planning board will assist in relating the proposal to the overall zoning. This should be done before you apply for a special exception to the ZBA. When applying for a special exception, you must have some form of determination that your proposed project is not permitted without a special exception. Most often, this determination is denial of a zoning permit. A copy of the determination must be attached to your application. Complete Section 2: Appeal for Special Exception. Review section on General Conditions for all appeals. Attach completed Plot Plan.

Describe your property: Submit <u>twelve copies</u> of plot plan; see page 7 for a list of requirements.

ZBA APPLICATION 03/2019

### 3. APPEAL FOR VARIANCE

A variance must be obtained from the ZBA for a use of your property not listed in the Zoning Ordinance for the Zoning district in which your property is located. In addition a variance must be obtained if your proposed use will not meet the setback/yard requirements, minimum lot size or any other dimensional requirements.

When applying for a variance, you must have some form of determination that your proposed use is not permitted without a variance. Most often, this determination is denial of a zoning permit. A copy of the determination must be attached to your application. Complete Section 3: Appeal for a Variance as well as Facts Supporting Appeal for Variance. Review section on General Conditions for all appeals. Attach a completed Plot Plan.

For an appeal to be legally granted, you must show that your proposed use meets all five of the following conditions:

- 1. The variance will not be contrary to the public interest.
- 2. The spirit of the ordinance is observed if the variance is granted.
- 3. Substantial justice is done by granting the variance.
- 4. The value of surrounding properties are not diminished if the variance is granted.
- 5. Literal enforcement of the provisions of the ordinance would result in an unnecessary hardship.

Describe your property: Submit <u>twelve copies</u> of plot plan; see page 7 for a list of requirements.

### 4. APPEAL FOR EQUITABLE WAIVER OF DIMENSIONAL REQUIREMENTS

The board may grant an equitable waiver only for existing dimensional nonconformities provided the board makes all of the following findings:

- 1. The nonconformity was not discovered until after the structure was substantially complete or after a vacant lot in violation had been transferred to a bona fide purchaser;
- 2. The nonconformity was not an outcome of ignorance of the law or bad faith but was instead caused by a legitimate mistake;
- 3. The nonconformity does not constitute a public or private nuisance or diminish the value or interfere with the future uses of other property in the area; and
- 4. The cost of correction would far outweigh any public benefit to be gained.

The owner can meet the requirements in paragraph (1.) and (2.) if the violation has existed for 10 years or more with no enforcement action, including written notices, commenced by the town or by any person directly affected.

Please attach completed **Plot Plan.** 

# GENERAL INSTRUCTIONS FOR ALL Please detach and keep instructions

For any appeal, the appropriate section of the attached form must be completely filled out. The form is intended to be self-explanatory, but be sure that you show:

WHO owns the property? All owners must be listed and there must be signatures of all owners in any areas applicable. (If the applicant is not the owner, the owner must authorize the appeal.)

WHERE the property is located? (Give tax map, lot number, and zoning district.)

**DESCRIBE** the property: Show area, frontage on the road and on the water, side and rear yard setbacks, slopes and natural features if appropriate, vegetation, wells, septic systems, all dimensions and all structures. (Use Plot Plan.)

WHAT do you propose to do? Attach sketches, pictures, construction plans, or whatever may help the proposed use. Include copies of any prior applications concerning the property.

**PREPARE A LIST** of all names and addresses of all abutting property owners. Have it verified at the town office, and attach it to your application. The accuracy of the printed abutter list is **your** responsibility. If you miss an abutter the ZBA will have to do the procedure again.

**COPIES/PHOTOGRAPHS** of color or larger than 11x17 require that twelve copies of each be submitted.

MAIL OR DELIVER 12 colated copies of the complete Zoning Application, the completed appeal, with all attachments and plans being folded to 8 ½ x 11 to the clerk of the ZBA or to the office of the Board of Selectmen. The deadline for submission is listed on the ZBA page of the Freedom website, (www.townoffreedom.net) or call the Town office for the date. Deadlines are firm and cannot be extended. A fee is charged sufficient to cover the cost of preparing and mailing the legally-required notices. Make check payable to Town of Freedom and remit with your application.

**FEES:** \$65.00 for residential applications and \$85.00 for all others plus the cost of notifying abutters by Certified Mail at \$8.00 each, minimum of \$25.00.

**PUBLIC HEARING:** The ZBA will schedule a **public hearing** within 30 days of the receipt of your properly-completed appeal. The ZBA normally meets on the fourth Tuesday of each month at 7:00 PM in the Freedom Town Hall. Public notice of the hearing will be posted and printed in a newspaper. The notice will be mailed to you and to all abutters at least five days before the date of the hearing. You and all other parties are encouraged to appear in person or by agent or counsel to state reasons why the appeal should or should not be granted.

**DECISION:** After the public hearing, the ZBA will reach a decision. You will be sent a notice of decision. In granting a variance or special exception the ZBA may attach such conditions as safeguard as it deems proper. A decision by the ZBA does not constitute final approval for the project. The applicant must then meet with the Zoning Officer and present proof that they have met the conditions of the ZBA.

### APPEAL ZBA DECISION

If you believe the ZBA decision is wrong, you have the right to appeal. The selectmen, or any party affected, have similar rights to appeal the decision in your case. To appeal, you must first ask the ZBA for a rehearing. The motion for rehearing must be in the form of a letter to the ZBA. The motion must be made within 30 days of the ZBA's decision, and must set forth all the grounds on which you claim the decision was unlawful or unreasonable.

The ZBA may grant such a rehearing if, in its opinion, a good reason is stated in the motion. The board will not reopen a case based on the same set of facts unless it is convinced that an injustice would be created by not doing so. Whether or not a rehearing is held, you must have requested one before you can appeal to Carroll County Superior Court. When a rehearing is held, the same fees and procedure is followed as for the first hearing, including public notice and notice to abutters. (See RSA Chapter 677 for more details on rehearing and appeal procedures.)

The ZBA will decide on the motion for rehearing within 10 days. If the motion is denied you must file your appeal with the Carroll County Superior Court within 30 days of the denial.



# WHITE MOUNTAIN SURVEY & ENGINEERING, INC. A DIVISION OF HORIZONS ENGINEERING, INC.

1270 ROUTE 16, POST OFFICE BOX 440 OSSIPEE, NH 03864-0440

TELEPHONE (603) 539-4118 FACSIMILE (603) 539-7912 WEB ADDRESS: www.whitemountainsurvey.com

January 10, 2022

### Via Hand Delivery

W. Scott Lees, Chairman
Freedom Zoning Board of Adjustment
P.O. Box 227
Freedom, NH 03836

Re:

**DJH Investments Trust** 

Variance & Special Exception Applications

173 Haverhill Street Tax Map 24 Lot 13

Dear Scott and Members of the Board:

Enclosed you will find a revised plan and application package for the above referenced property that received the latest approval on September 28, 2021.

This variance application is being field to address the relocation of the approved home, moving it 4.8 feet further from the shoreline due to concern that they could not dig a full foundation in the approved location. It was previously approved at 8.1 feet from the shoreline at the closet point and will now be 12.9 feet at the closest point. We are simultaneously seeking a special exception for erosion control because of the need to install two retaining walls adjacent to the two wetlands on-site.

Although not specifically part of this application, there will be future restoration of on-site wetlands due to impacts that occurred on site during the construction process. That wetland restoration was approved by NHDES under file number 2021-02547 dated December 30, 2021.

While there is no additional tree removal requested with this new application, I had my survey crew locate the trees that remain on-site now that all the clearing has occurred. I am embarrassed to point out that we apparently missed a few trees during the initial tree inventory and our descriptions were not as accurate as they should have been. By locating all the trees which exist on the site now, and through more careful measurements by my survey crew member who has a forestry degree, some trees previously identified at the cut-off points of 3", 6", and 12", were found to fall into the next higher category which resulted in a higher tree count than previously approved. While this is good for both the public and the applicant, it deserved an explanation here.

There is no change requested relating to the sewage disposal system septic tank that was previously approved.



Regarding the Special Exception application for the erosion control, based upon the requirements contained in Section 306.B, for projects for erosion control and vegetation removal, we only need to address 306.1, A, C, H, J, K, and L. I will now go through those criteria to demonstrate our conformance with these requirements allowing the request to be granted.

# 306.1 A. The character of the area in which the proposed Special Exception use will be placed shall not be adversely affected by the proposed Special Exception use.

The proposed use is a permitted use in this zone. Therefore, the character of the area will not be adversely affected. Since we are increasing the shoreline structure setbacks while installing stormwater mitigation where none presently exists, there is no expectation that this request will have an adverse effect. We will also be installing new plantings along the northerly and southerly boundaries as part of our amended shoreland impact permit.

# 306.1 C. The proposed Special Exception shall not adversely affect Town services and facilities.

The proposed use will not have any adverse impact to town services and facilities since the property is serviced by on-site sewage disposal and on-site well.

306.1 H. There shall be adequate access from the public highway and sufficient maneuvering room on the lot for fire, police, and emergency vehicles. The applicant shall also provide information as to plans for fire protection.

The old driveway has been closed off with rocks and the new driveway was approved by the town Road Agent. The lake is available for fire suppression if needed, in addition to the water they would presumably arrive on site with on their trucks.

# 306.1 J. Provisions shall be made for handling water drainage on the lot to prevent flooding of the lot or of another property.

With the construction of the stormwater mitigation, we are managing the stormwater runoff where none presently exists and the lot drains toward the lake and not toward the abutters.

306.1 K. On-site lighting shall be designed to assure adequate illumination for the safety of vehicles and pedestrian travel. Exterior lighting shall be installed and operated in such a manner that adjacent residential uses are not adversely affected. Such lighting shall not shine onto roads and public highways to interfere with the operation of motor vehicles.



W. Scott Lees, Chairman DJH Inv. Trust Variance & Special Exception Application January 10, 2022 Page 3 of 3

The lighting for the proposed structure will be typical residential style lighting. It will not shine onto roads, public highways nor interfere with the operation of motor vehicles.

### 306.1 L Adequate Landscaping.

The existing landscaping meets or exceeds the Freedom requirements.

With the addition of the included variance and special exception material, I believe you will find the application self-explanatory, and we look forward to presenting these revised plans at your January 25, 2022, hearing.

In thanking you for your attention to this matter, I remain

Sincerely,

White Mountain Survey & Engineering, Inc. A Division of Horizons Engineering, Inc.

James F. Rines, PE, LLS, CPESC

VP Land Surveying Group

### TOWN OF FREEDOM ZONING PERMIT APPLICATION

### 1. Owner Information Owner DJH Investment Trust: David and Jennifer Hayes, Trustees Date: 01/06/2022 4540 N. Ocean Drive; Apt. 602 Permanent Address: Lauderdale By The Sea, FL 33308 Phone #\_\_\_\_ E-mail Address: dhaves@hireminds.com Cell# 617-504-3631 2. Property Information Property Address: 173 Haverhill Street Phone: 617-504-3631 Lot Size (acres) 1.19 Ac Zoning District SF and GR Map# 24 You can find the first 3 items on your tax bill. Check zoning district with zoning officer. Is this property non-conforming by area? (Section 803) Yes No Zoning District Min. Lot Size Zoning District Min. Lot Size Village Residential (VR) 1 acre Residential/Light Commercial (R/LC) 5 acres General Residential (GR) 2 acres Shorefront GR 2 acres Rural Residential (RR) 1 acre Shorefront RR 1 acre Does the property have town water or a private well? Private Well What class road does the property border on? Class V Town Road - Haverhill Street See page 10 for a list of town roads to find this information. Are there any easements or rights of way on the property? Does this property lot have a tax exemption because part/all acreage is in current use? Yes No. If there are prior zoning applications concerning the property, include the application and a Plot Plan Is this property on a corner—i.e., borders on two different streets? (Section 803) Yes(No) Are there wet areas or wetlands on the property? (Section 403 to 306, Article 6) (Yes)No Is the property 0.5 acres or less? Section 310.1.7 Yes(No Is the property in the floodplain? See Floodplain Ordinance https://townoffreedom.net/regulations/ (Yes)No \* \* Not in the redevelopment area 3. Current Property Use—check all that apply Residential (existing home) 7 # of current bedrooms \_\_\_ Accessory buildings only \_\_\_ Raw Land In Current Use \_\_\_ Commercial \_\_\_ Camp/Campground \_\_\_ Home Occupation: Minor \_\_\_ Major \_\_\_ Other Specify 4. Proposed Project

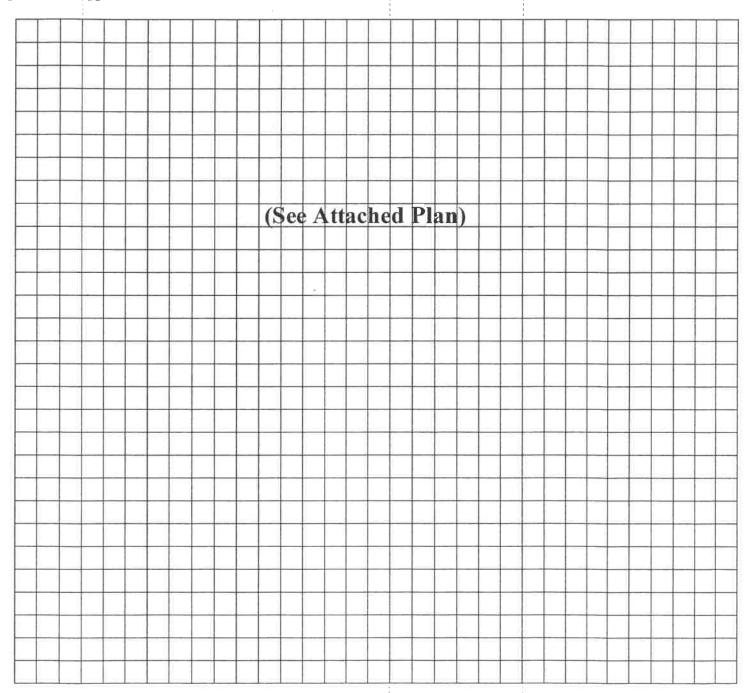
Describe all parts of the proposed project (new construction, removals, replacements, new rooms, etc.) Relocate the primary dwelling further from the shoreline than the plan approved on September 28, 2021, construct two retaining walls to keep fill from wetlands to be restored, and Proposed start date Winter 2021/22 -Spring 2022 address northerly wetland culvert pipe in accordance with NHDES restoration approval #2021-02547 dated 12/30/21.

	Is this use permitted or does it require a special exception? Permitted X Special exception See page 11-12 for a list of permitted and special exception uses by district					
	Will the height of any structures be altered? Section 308.3.1Yes(No) *					
					10.1.6 Yes (N	<b>5</b> *
	Will the project expand a non-conforming structure? By what %? Section 906Yes(No)					
					Yes)N	
					s? Section 1107_Yes N	
	Is the property adjace					
	See table of stre	ams on page 13. stormwater managem			Yes(N	ソ
	If yes, provide a storm	nwater management p previously approved	olan (See pages 14-18	)	road (Section 602-3)_Yes	
	Boundary lengths (in https://townoffreedo			, then find your le	ot number for the data.	
	Lot road frontage: 19	98.6' Left boundary	7: 253.3' Right bour	(sno adary: 267.6' Rea	oreline) r boundary: 206'	
	measurements. (Tab				ding overhangs in your	
	Required setback	50 feet	Right boundary 30 feet	Left boundary 30 feet	Rear boundary 40 feet	
	required setback	30 1661	30 1661	30 feet	Shorefront 75 feet	
	Rec Hall/Bunk Hse	171.8'	-4.3'	151.5'	49.8'	
	Cottage	193.5'	105.5'	44.4'	8.1'	
	Garage	94.0'	77.5'	87.1'	123.7'	
	Shed	189.1'	60.4'	125.9'	53.4'	
What are the setbacks for the <b>proposed</b> structure(s)?						
	Building name	Front (on road)	Right boundary	Left boundary	Rear boundary	
	Required setback	50 feet	30 feet	30 feet	40 feet	
					Shorefront 75 feet	
	House	192.9'	105.51	40.1'	12.9'	
	Garage	74.9'	105.5' 38.3'	106.6'	139.5	
	Garage	74.9	36.3	100.0	139.3	
	Address the followi Any proposed struct Will the project requ Is there a need for er Is there any tree cutt Is there tree cutting to Do the impervious su	ures within 300' of lire any earth work? cosion control? Secting within 75'? Se beyond 75' with a g	reference line? Tale? Section 304.6 ion 304.6.3 ction 703.4 and Sec grade of 12.5% or gr	ole 304.5 etion 304.6.5 reater? Section 30	Yes)N (Yes)N (Yes)N (5.6.5.3 Yes(N	o o o
	Is any State shoreland approval needed?Yes No					
				ad form at botton	of page if needed:	-
	https://onlineforms.nh.gov/app/#/formversion/282248b1-10d0-4046-9d49-e85d148c09a3					

### PLOT PLAN

Date: 01/06/2022		, , ,
Map 24 Lot 13 Property Address:	173 Haverhill Street	
Owner Name(s): DJH Investments Trust		Phone: 617-504-3631
In the space below draw (to scale)		

- 1. The boundaries and shape of your lot and mark the boundary distances
- 2. Show all present and proposed buildings in their correct location and indicate dimensions (in feet). Orient your drawing so the road is at the bottom of the diagram. A survey of your property may be required as part of this application.



### **SIGNATURES**

The undersigned owner hereby requests a zoning permit for the above use, to be issued based on the representations contained herein. Permit is void in the event of misrepresentation and/or not being in compliance with the zoning ordinance, site plan review, subdivision regulations (if applicable) and other applicable state and town laws and regulations. Construction is not authorized until a building permit is issued.

This application must be submitted by and signed by all owners of the property listed.  White Mountain Survey & Engineering, Inc, Division of Horizons Engineering, Isignature  By:	on this application.
Signature By:	Date 01/06/2022
Print name James F. Rines, V.P. Surveying Group  Property owner's Agent	6.
Property Owner's Agent	
Signature	Date
Print name	
Property owner	e.
Simulatura.	Data
Signature	Date
Print name	e e
Property owner	
Signature	Date
Print nameProperty owner	
1 toporty owner	
If you are using an agent for this application, provide the information below:	
Designation of agent	
I designate the person listed below as my agent for the purpose of procuring the necessar proposed work as described herein. Representations made by my agent may be accepted personally, and I understand that I am bound by any official decision made based on some	l as though made by me
AgentWht. Mtn. Survey & Engineering, Inc., Division of Horizons Engineer'g, Inc.Telepl	none #_603-539-4118
Address PO Box 440; Ossipee, NH 03864-0440	
Owner's signature (See Attached Appointment of Agent Form)	
Owner's signature	
Owner's signature	
Owner's signature	

### **Zoning Officer Decision**

### The zoning officer is required to deny an application under Section 2303, if:

- The application is for a use that requires a special exception
- The application requires a variance

Only the ZBA is the body that can grant either of the above.

Approved	Date	Zoning Officer
Denied	Date 1-6-2012	Zoning Officer 3 1 W
Reason for denial	See Attacked	

If the zoning officer denies the application, the applicant may appeal this decision to the Zoning Board of Adjustment. Please use the Zoning Board Application at <a href="https://townoffreedom.net/wp-content/uploads/2019/03/ZBA-APPLICATION.pdf">https://townoffreedom.net/wp-content/uploads/2019/03/ZBA-APPLICATION.pdf</a>

### ZBA Tips:

- Application and Appointment of Agent Form must be completed and signed by all owners of the property.
- Abutter letters go directly to ZBA at PO Box 227, Freedom, NH 03836
- The applicant is responsible to fulfill all requirements from the ZBA and provide the necessary information. The applicant is responsible for reading the regulations. The Zoning Officer's role is to help the applicant complete the application if the applicant requests help.
- To be considered by the ZBA, an application must be significantly different from a previous application which the ZBA has previously denied.
- If the ZBA approves the special exception or variance, the application will come back to the zoning officer for action. The zoning officer will determine that the applicant has met all conditions imposed by the ZBA and sign below.
- The ZBA approval can be appealed within 30 days of the decision.

Once the zoning officer has signed the application, it can go to the Building Department.

# FOR USE IF THE APPLICANT'S ORIGINAL APPLICATION IS DENIED AND THE ZBA HAS APPROVED THE PROPOSED PROJECT

Approval below signifies that the applicant has submitted proof that they have met all conditions listed by the zoning board of adjustment.

Approved	Date	Zoning Officer	
Per ZBA deci	sion dated:		



# TOWN OF FREEDOM APPLICATION FOR BUILDING PERMIT

Tax Map #	_Lot #
Application Date	
Permit #	Fee:
Ву	

	1132	$\mathbf{B}_{l}$	UILDING PER	RMIT		ree:
Se	e building permit f	ee schedule on	page 8 and buildin	g code requirem		
1.	Owner Informati	on				
	Owner				Date:	
	E-mail Address:				Cell#	
2.	Property Informa	ation				
	Property Address:_					
					of Bedrooms	
	NH Energy Code A	Approval#				
3.	Contractor/Builde	r Name:		Company		
	Address:			State/Zip	Phone	
4.	Reason for Perm	it 🗆 New St	tructure 🗆 Additi	on   Remode	1   Alteration	□ Change of Use
	□ Res □ Comm	□ Ind Type	of Business	Т	ype of Mfg	
	# Of Stories	□ Frame	□ Metal □ Maso	onry 🗆 Other 🔙		
	Foundation	Basement	Exterior Walls	Insulation	Interior finish	<u>Heating</u>
	□ Concrete	□ Full	□ T-l11	□ Blanket	□ Drywall	□ Electric
	□ Cement Block	□ Finished	□ Clapboard	□ Wall Roof	□ Paneling	□ Oil
	□ Other	□ Other	□ Other	□ Other	□ Other	□ Wood*
					*Fire Depa	rtment Permit Required
pla: pol: [ he	in ordinance, state sl lution permits (sewa ereby certify under	noreland protect ge etc.), state but penalty of perj	vn subdivision regul tion act, selectmen's uilding codes and any ury that the estimat	town road specific other requiremented ed cost of constru	cations, fire codes, s nts in effect in the t	own of Freedom.
	e:					
Coc	le Officer:		Owner/Ag	gent Print Name: _		
Val	lid for (1) One Year	from Date Issu	ued Owner A	ddress:		

i		•
		Denial Letter Map 24 Lot 13 Name D5H
		304.5 TABLE "SF" SHORE FRONT DISTRICT for Lakes & Ponds over 10 acres & Ossipee River
	V	House See beck
		Garage
		Other
		304.6.3. Special Exception Standers for Erosion Control
		304.6.5.1Tree Cutting: Any cutting or clearing of trees within seventy-five (75) feet of the reference line in the shorefront district shall require a special exception from the Zoning Board of Adjustment. and shall be subject to the provisions of Article 7 Shoreland Protection, section 703.
		305.6.5.3 For lots in the floodplain or lots sloping toward the lake at greater than a 12.5% grade, any cutting between seventy-five (75) and three hundred (300) feet of the reference line shall also require a cutting or clearing plan to be approved by the Zoning Board of Adjustment. The cutting plan shall meet the intent of this ordinance as stated in Section 701 and using a methodology similar to that set out in Section 703 augmented for the larger area involve
		Section 406 Septic Tank or Leach Field Setback No Septic Tank or Leach Field may be constructed or enlarged closer than one hundred twenty-five (125) feet to any wetland. In the case of a failed system, the septic tank may be a minimum of (50) feet from any wetland providing all joints are sealed and approval of Water Supply& pollution Control Division is obtained to the extent required by law.
		704.3 As required in section 310.1.6, structures cannot exceed 15% of the total area of a lot of record.
		Section 906 Expansion of Non-Conforming Structure A structure which is nonconforming as to one or more dimensional requirements (setback and height limit or either) may be enlarged or expanded with the following conditions:
		906.1 No portion of the enlargement or expansion of a structure shall further encroach on the front yard setback beyond the existing overhang of the main structure
		906.2 The expansion or extension shall not violate the side yard setback or rear yard setback requirements for the district in which the lot is located the main structure
		906.3 No portion of the enlargement may exceed the height of the existing non-conforming structure.
		Section 907 Expansion of Pre-Existing Non-Conforming Seasonal Dwellings 907.1 Purpose and Intent It is the purpose section to acknowledge the existence of non-conforming seasonal dwellings, the use of which pre-dates the original adoption of these zoning ordinances in 1987. It is further the purpose of this section to permit the continued use of these non-conforming dwellings within the requirements enumerated in Article 5; to permit expansion of certain non- conforming seasonal dwellings to year-round use under limitations enumerated in Section 907.4; and to prohibit expansion to year-round use of more than one (1) seasonal dwelling per lot, while limiting their pre-existing use to their continuous, uninterrupted and unenlarged seasonal nature, as enumerated in Sections 907.3 and 907.5. It is the purpose of these ordinances to regard the temporal expansion of more than one (1) non-conforming seasonal dwelling per lot to year-round use as a substantial change in use such that the vested right to the non-conforming use is discharged and the lot and its use must conform to current requirements
	<b></b>	of these ordinances.  Other

Relocate the princy Dwelling Further from the shoreline then the plan approved on sept 28, 2021. Construct two retaining wells to keep fill from wetlends to be restored, and address northerly wetlend procedured pipe in Accordance with papers restoration approved # 2021-02547 detail 12-30-21

DO NOT WRITE IN THIS SPACE		
APPLICATION #		
DATE FILED		
FEE PAID		
RECEIVED BY		

### APPLICATION TO ZONING BOARD OF ADJUSTMENTS FREEDOM, NEW HAMPSHIRE 03836

Name of Applicant(s) DJH Investment Trus	st
Mailing Address 4540 N. Ocean Drive; Apt	602; Lauderdale By The Sea, FL 33308
Telephone Number(s) (617) 504-3631	
Property Owner(s) Same as above	same as applicant, write "Same")
Mailing Address	same as applicant, write "Same")
Location of Property: Tax Map # 24 L	ot # 13 Zoning District Shorefront Overlay
Physical Address of Property_173 Haverhil	l Street
	whose property adjoins or is directly across applicant. Additional pages may be added.
SEE ATTACHED SHEET	
This application has been completed in accordance of Freedom.	ordance with the Zoning Ordinance of the
Date: 11022 Signe	
Date: 1 10 22 Signe	Owner (If agent, owner must still sign)  Owner (If agent, owner must still sign)
Date: Signe	Owner (If agent, owner must still sign)

# Application Page 2

10

application unless the applicant ag	the ZBA to hold a hearing within 30 days of the filing of this rees to extend that period. The undersigned hereby waives the 30-day his application will be heard within 60 days of the date of filing.
Signed:	Signed:
Signed:	Signed:
Attach Plot Plan: Specify and all structures.	ALL dimensions, locate wells, septic system, label abutters
acceptable unless all required	g Officers denial as well as the Plot Plan. This application is not statements have been made. Additional information may be f the space provided is inadequate.
	Complete Section 1, 2, 3 or 4.
Section 1. AP	PEAL FROM AN ADMINISTRATIVE DECISION
	and enforcement of the provision of Article ng Ordinance in question describe decision of the officer to be
NOT APPLICABLE	
-	
Also submit a <b>Plot Plan – se</b>	e page 7.
	OR
Section 2.	APPEAL FOR SPECIAL EXCEPTION
Describe proposed use require of the Zoning Ordinance: Article 3, Section 304.6.3: En	ing a special exception from Article 3 Section 304.6.3 osion Control

ZBA APPLICATION 03/2019

	·
Also conti	nue to Page 6; submit a Plot Plan – see page 7.
	OR
	Section 3. APPEAL FOR VARIANCE
	is requested from Article <u>3</u> SectionTable 304.5 of the zoning to permit _ The owner to move the previously approved home 4.8 feet furt
from the s	horeline, increasing the setback from the approved 8.1 feet at the closest
to 12.9 fee	et at the closest point.
_	pport of granting the variance: g the variance would not be contrary to the public interest because:
_	
1. Granting	g the variance would not be contrary to the public interest because:
1. Granting	g the variance would not be contrary to the public interest because:  (See Attached Sheet)
1. Granting 2. If the very	g the variance would not be contrary to the public interest because:  (See Attached Sheet)  ariance were granted, the spirit of the ordinance would be observed becaus

1 \*\*

	(See Attached Sheet)
,	
5. Unnecessary	y Hardship
propert	to special conditions of the property that distinguish it from other ties in the area, denial of the variance would result in unnecessary ip because:
of t	fair and substantial relationship exists between the general public purposes the ordinance provision and the specific application of that provision to the sperty because:
	(See Attached Sheet)
and:	
ii. The p	proposed use is a reasonable one because:
	(See Attached Sheet)
unnece condition propert	in how, if the criteria in subparagraph (A) are not established, an ssary hardship will be deemed to exist if, and only if, owing to special ons of the property that distinguish it from other properties in the area, the y cannot be reasonably used in strict conformance with the ordinance, and note is therefore necessary to enable a reasonable use of it.
	N/A

### Application Page 5

NOTE TO APPLICANT AND ZONING BOARD REGARDING THE UNNECESSARY HARDSHIP TEST: If the above criteria for unnecessary hardship cannot be met, then the Zoning Board can still find unnecessary hardship if, and only if, owing to special conditions of the property that distinguish it from other properties in the area, (a) the property cannot be reasonably used in strict conformance with the ordinance, and (b) a variance is therefore necessary to enable a reasonable use of the property. See VARIANCE WORKSHEET and RSA 674:33,I(b).

Also continue to Page 6; submit a Plot Plan - see page 7.

OR

# Section 4. APPLICATION FOR EQUITABLE WAIVER OF DIMENSIONAL REQUIREMENTS

An Equitable Waiver of Dimensional Requirements is requested from Article Section of the Zoning Ordinance to permit:		
NOT APPLICABLE		
Does the request involve a dimensional requirement () Yes () No If you answer "No" you are not en requirement. These waivers may		
2. Explain how the violation has existed for 10 years written notices, being commenced by the town or be		

#### -OR-

If the violation has not existed for 10 years without enforcement action, you must:

A. Explain how the nonconformity was discovered after the structure was substantially completed or after a vacant lot in violation had been transferred to a bona fide purchaser, and B. Explain how the nonconformity was not an outcome of ignorance of the law or bad faith was instead caused by a legitimate mistake:		
A		
B		
Also, you must:		
3. Explain how the nonconformity does not constitute a nuisance nor diminish the value or interfere with future uses of other property in the area:		
4. Explain how the cost of correction far outweighs any public benefit to be gained:		

#### **PLOT PLAN GUIDELINES**

- A) Submit a plan,  $\underline{drawn \ to \ scale, 1"=20"}$ , font must be at least 8pt, showing a minimum of the following:
- ≥2. Setbacks for front, side and rear yards
- **⊠3.** Show all existing and proposed buildings
- ⊠4. Wells

٠.

- **≥5.** Septic tank and leach field
- ■6. Indicate building dimensions to overhang
- M7. Height of buildings Compliant with Zoning Requirements
- ⊠8. Indicate all structures with dimensions including but not limited to:

**Porches** 

Sheds

Decks

Garages

**Stoops** 

Retaining walls

**Patios** 

Impervious surfaces within 150' of the shoreline

Unique features

- 9. Water reference line (Ossipee Lake elevation 407')
- **⊠10.** Road names
- **⊠11.** Abutters names in proximity to property
- B) If seeking special exception or variance in the shorefront district you must include:
  - ☑ Fill Temporary or Permanent
  - ☑ Cut Temporary or Permanent

  - **⊠** Docks
  - **⊠** Stairs
  - ⊠ Contours Temporary or Permanent
  - ☑ Retaining walls Temporary or Permanent
  - ☑ Lake level (Ossipee Lake elevation 407')
- C) Lots under 5 acres:

Total area of lot in square feet 51,703 SF

Square feet of lot coverage (including all structures) 5,771 SF Existing/6,060 SF Proposed % of lot covered 11.2% Existing; 11.7% Proposed

D) In addition to the list above it is your option to submit:

**Photographs** 

Abutter's letters

I assume full responsibility for the accuracy of all plans and supporting information submitted with this application. I understand that I may be required to move/remove any improvement if an exact determination of any aspects of this application are found to be false or inaccurate.

I am aware that a state shoreland permit is required prior to initiating many types of construction, excavation or filling activities within the protected shoreland and any variance granted by the Freedom ZBA is contingent on approval and issuance of a permit from the NHDES (if applicable). The approved permit needs to be supplied to the Freedom Zoning Officer prior to any activity.

By: Conseed S. Singe	01/10/2022	
Property Owner Authorized Agent	Dated	
Property Owner/ Authorized Agent	Dated	
Property Owner/ Authorized Agent	Dated	
Property Owner/ Authorized Agent	Dated	

Before planning or undertaking any construction, excavation or filling within the protected shoreland, contact NHDES:

Visit the DES web site below to determine if your property comes under the protection of the Comprehensive Shoreland Protection Act (CSPA). Read DES fact sheet, water bodies Under the Protection of the CSPA.

NH Department of Environmental Services Wetlands Bureau 603-271-2147 www.des.nh.gov



# WHITE MOUNTAIN SURVEY & ENGINEERING, INC. A DIVISION OF HORIZONS ENGINEERING, INC.

1270 ROUTE 16, POST OFFICE BOX 440 OSSIPEE, NH 03864-0440

TELEPHONE (603) 539-4118 FACSIMILE (603) 539-7912 WEB ADDRESS: www.whitemountainsurvey.com

#### **APPLICATION FOR A VARIANCE**

A variance is requested from Article 3 Section Table 304.5 of the zoning ordinance to permit: the owner to relocate the previously approved home further from the shoreline, but still within the waterfront setback.

#### Facts to support this request:

#### 1. Granting the variance would not be contrary to the public interest because:

The Board of Adjustment In New Hampshire - A Handbook for Local Officials dated March 2021 states that:

"For the variance to be contrary to the public interest, it must unduly and to a marked degree violate the basic zoning objectives of the zoning ordinance. To determine this, does the variance alter the essential character of the neighborhood or threaten the health, safety, or general welfare of the public?"

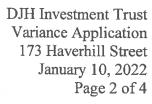
By this test, the requested variance will not violate the basic zoning objectives, nor will it alter the essential character of the neighborhood. As expressed in the Objective section of Article 3, Table 304.5, "The following restrictions are applicable to land within the designated Shore Front District. They are designed to protect and enhance water quality, prevent overcrowding of shore land in the interest of public health and safety, and to preserve the natural beauty and wildlife habitat of the waterfront areas in the Town."

During the process of construction, it was determined the grandfathered location was too close to the shoreline for excavating the full foundation, so it was moved 4.8 feet further from the shoreline. When accounting for the existing conditions prior to the start of construction and the prior ZBA approvals, and by moving the structure further from the lake, we are bringing the lot into greater compliance with the Zoning Ordinance for this project. Additionally, stormwater mitigation will be installed where none presently exists. We will fully comply with all other setbacks.

Therefore, the granting of the variance will not be contrary to the public interest.

#### 2. If the variance were granted, the spirit of the ordinance would be observed because:

The Board of Adjustment In New Hampshire - A Handbook for Local Officials dated March 2021 states this regarding public interest and spirit of the ordinance:





"As held in *Farrar v. Keene*, 158 N.H. 68 [2009], the two elements are related. For a variance to be contrary to the public interest and inconsistent with the spirit of the ordinance, its grant must violate the ordinance's basic zoning objectives. There are two methods to answer this question:

- 1. Examine whether granting the variance would alter the essential character of the neighborhood; or
- 2. Examine whether granting the variance would threaten the public health, safety, or welfare.

It is our opinion that, based on these two tests that the courts have used to make the decision of whether the spirit of the ordinance is observed, the essential character of the neighborhood will not be altered as expressed in the paragraph above nor will the granting of the variance threaten the public health, safety, or welfare.

#### 3. Granting the variance would do substantial justice because:

The Board of Adjustment In New Hampshire - A Handbook for Local Officials dated March 2021 states that:

Any loss to the individual which is not outweighed by a gain to the general public is an injustice.

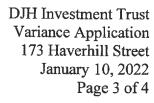
If the applicant were not allowed to move the home further from the lake to permit the construction of the basement, due to denial of this variance, it is clear that the loss to the applicant would not be outweighed by any gain to the general public. Therefore, granting the variance would do substantial justice. In fact, moving the home further from the lake is a benefit to the public as well.

# 4. If the variance were granted, the values of the surrounding properties would not be diminished because:

Because we are not altering the essential character of the neighborhood or jeopardizing the health, safety, or welfare of the public; and because will be enhancing the water quality by implementation of stormwater mitigation where none presently exists and improving boundary line setbacks from the previously existing conditions, granting the variance request will have no negative impact on the surrounding property values.

#### 5. Unnecessary Hardship

A. Owing to the special conditions of the property that distinguishes it from other properties in the area, denial of the variance would result in unnecessary hardship because:





In the case at hand, this lot was created and developed prior to the adoption of subdivision regulations or zoning. The existing conditions of the lot, prior to redevelopment violated the present zoning requirements, and the lot was developed for seasonal use. The applicants now wish to make this their primary residence and therefore need a basement. Since the entire footprint of the replacement home was previously approved within the 75-foot waterfront setback, relocation further from the shoreline is a benefit to the applicant and the public.

(i) No fair and substantial relationship exists between the purposes of the ordinance applicable to the application and the specific application of that provision to the property because:

<u>The Board of Adjustment In New Hampshire - A Handbook for Local Officials</u> dated March 2021 has this to say about this paragraph:

Is the restriction on the property necessary in order to give full effect to the purpose of the ordinance, or can relief be granted to this property without frustrating the purpose of the ordinance? Is the full application of the ordinance to this particular property necessary to promote a valid public purpose? Once the purposes of the ordinance provision have been established, the property owner needs to establish that, because of the special conditions of the property, application of the ordinance provision to his property would not advance the purposes of the ordinance provision in any "fair and substantial" way.

As stated above, the Objective of the Zoning Ordinance as stated in Article 3, Table 304.5, of the Zoning Ordinance reads: "The following restrictions are applicable to land within the designated Shore Front District. They are designed to protect and enhance water quality, prevent overcrowding of shore land in the interest of public health and safety, and to preserve the natural beauty and wildlife habitat of the waterfront areas in the Town."

Based on my reading of the Zoning Ordinance Objective, it is our position that granting the requested relief to move the home 4.8 feet further from the shoreline will not frustrate the purposes of the ordinance provisions and that the application of the zoning restrictions to this parcel will not advance the purposes of the ordinance provision to this property in any fair and substantial way.

Therefore, it is our position that we satisfy this criterion required for the granting of the requested relief.

and:

(ii) The proposed use is a reasonable one because:



DJH Investment Trust Variance Application 173 Haverhill Street January 10, 2022 Page 4 of 4

Because the proposed use will remain residential and residential uses are permitted within the SF Zone, the use is reasonable one.

#### APPOINTMENT OF AGENT

We, David and Jennifer Hayes, Trustees of DJH Investment Trust, hereby appoint and authorize White Mountain Survey & Engineering, Inc., to represent the Trust before such boards and agencies in the Town of Freedom, and the State of New Hampshire as may be necessary to complete applications on its behalf. White Mountain Survey & Engineering, Inc. is further authorized to sign applications as may be required to complete such representations on DJH Investment Trust's behalf.

DJH Investment Trust

Date: 5 11/2020

Ву:

David Hayes, Trustee

Date: 5 11 20

By:

Jennifer Haves, Trustee

#### DJH Investment Trust Abutters List January 10, 2022

Tax Map/Lot	Owner of Record
24-13 (subject parcel) 24-12 24-19	DJH Investment Trust David B., Jr. & Jennifer A. Hayes, Trustees 4540 N. Ocean Drive, Apt. 602 Lauderdale By The Sea, FL 33308
24-14	Paul B. & Joy G. Nowak 11 Orchard Lane Topsfield, MA 01983
24-15	Spofford Family Irrevocable Trust Douglas J. Spofford & David J. Spofford, Trustees 23 Ocean View Road Swampscott, MA 01907
1-1-1	Devin Bolduc Lance Bolduc 765 Ossipee Lake Road Freedom, NH 03836
Wetland Scientist	Gove Environmental Services, Inc. 8 Continental Drive Bldg. 2, Unit H
	Exeter, NH 03833-7507
Agent	White Mountain Survey & Engineering, Inc. PO Box 440 Ossipee, NH 03864-0440

Gove Environmental Services, Inc. 8 Continental Drive Bldg. 2, Unit H Exeter, NH 03833-7507

Spofford Family Irrevocable Trust Douglas J. Spofford & David J. Spofford, Trustees 23 Ocean View Road Swampscott, MA 01907

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Spofford Family Irrevocable Trust Douglas J. Spofford & David J. Spofford, Trustees 23 Ocean View Road Swampscott, MA 01907 DJH Investment Trust David & Jennifer A. Hayes, TTEs 4540 N. Ocean Dr., Apt 602 Lauderdale By The Sea, FL 33308

Devin Bolduc Lance Bolduc 765 Ossipee Lake Road Freedom, NH 03836 White Mountain Survey & Engineering, Inc. PO Box 440 Ossipee, NH 03864-0440

Paul B. & Joy G. Nowak

Topsfield, MA 01983

11 Orchard Lane

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White Mountain Survey & Engineering, Inc. PO Box 440 Ossipee, NH 03864-0440

# NHDES

#### The State of New Hampshire

#### **Department of Environmental Services**



#### Robert R. Scott, Commissioner

December 30, 2021

DJH Investment Trust C/o David B Hayes Jr & Jennifer A Hayes Ttees 4540 N Ocean Dr Apt 602 Lauderdale By The Sea FL 33308

Re: Restoration Plan Approval

Land Resources Management File Number: 2021-02547

Subject Property: 173 Haverhill St, Freedom, Tax Map #24, Lot #13

Dear Mr. & Mrs. Hayes:

On December 28, 2021, the New Hampshire Department of Environmental Services (NHDES) Land Resources Management Program received a proposed site restoration plan (Restoration Plan) for the above-referenced property (Property). The Restoration Plan was in response to an NHDES enforcement action. NHDES hereby approves the Restoration Plan as submitted, subject to the following specific conditions. If there is a conflict between the Restoration Plan and this Restoration Plan Approval, this Restoration Plan Approval will control.

- 1. **Immediately** install appropriate siltation and erosion controls around all disturbed areas and around any stock piles. These controls shall be maintained and remain until the areas are stabilized.
- 2. **By January 31, 2022,** remove the foundation drains and pea stone from the bank of the lake and reconstruct the bank to match the adjacent undisturbed banks. The area shall be restored and/or created, monitored, and managed in accordance with the Restoration Plan and all project descriptive details submitted to NHDES on December 28, 2021, by GES, Inc.
- 3. By May 31, 2022, approximately 1,800 square feet of wetlands and stream channel shall be restored and/or created, monitored, and managed in accordance with the Restoration Plan and all project descriptive details submitted to NHDES on December 28, 2021, by GES, Inc.
- 4. The restoration shall be conducted according to the Restoration Plan and as conditioned by this Restoration Plan Approval. Any changes or alterations to the Restoration Plan must be requested in writing and approved in writing by NHDES prior to implementing any such changes or alterations.
- 5. All persons involved in restoration activities on the Property shall have read and become familiar with the provisions of the Restoration Plan and this Restoration Plan Approval prior to beginning the activities. A copy of the Restoration Plan and this Restoration Plan Approval shall be kept posted at the Property during the restoration activities.
- 6. A certified wetland scientist (CWS) or qualified professional shall supervise the restoration activities within RSA 482-A jurisdiction on the Property to ensure that the restoration is accomplished pursuant to this Restoration Plan Approval (Env-Wt 803.04).

TDD Access: Relay NH 1 (800) 735-2964

File # 2021-02547 December 30, 2021 Page 2 of 3

- 7. Siltation, erosion, and turbidity controls shall be installed prior to restoration, shall be maintained during restoration activities, and shall remain until the area is stabilized.
- 8. All steps shall be taken to ensure that no water quality violations occur on the Property during restoration activities.
- 9. Silt fence and hay bales shall not be used across streams, channels, swales, ditches, or other drainage ways.
- 10. Within three days following the last activity in the restoration area or where restoration activities are suspended for more than three days, all exposed soils shall be stabilized by seeding and mulching. In accordance with Env-Wt 307.12(d), mulch used within RSA 482-A jurisdiction shall be natural straw or equivalent non-toxic, non-seedbearing organic material.
- 11. No machinery shall be used within undisturbed NHDES jurisdictional areas on the Property during the restoration, unless vegetation and soil is not disturbed.
- 12. All material removed during restoration activities shall be placed out of NHDES' jurisdiction.
- 13. All material required to be removed during restoration activities shall be removed down to the level of the original hydric soils.
- 14. Wetland soils from areas vegetated with purple loosestrife (*Lythrum salicaria*) or other state-listed invasive plant species shall not be used in the area being restored (Env-Wt 307.12(e)).
- 15. Invasive, weedy species such as purple loosestrife and Common Reed (*Phragmites spp.*) shall be controlled by measures agreed upon by the Wetlands Bureau if the species is found in the restoration areas during construction and during the early stages of vegetative establishment.
- 16. All wetlands restoration areas shall have at least 75% successful establishment of wetlands vegetation after two growing seasons, or the areas shall be replanted until successful establishment has been monitored for at least two growing seasons in accordance with Env-Wt 307.12(f).
- 17. There shall be no substitutions made for the plant species specified on the approved plan for replanting purposes without prior written approval from NHDES.
- 18. An initial monitoring report with photographs shall be submitted to NHDES by **June 30, 2022**. The initial monitoring report shall include, but not be limited to, documentation of erosion control deployment, restoration sequencing, restoration activities, and status of restoration at time of initial monitoring report. Photographs shall depict all stages of restoration sequencing. For restoration activities within RSA 482-A jurisdiction, this monitoring report shall be submitted in accordance with Env-Wt 307.18.
- 19. Subsequent monitoring reports shall be submitted to NHDES by September 16, 2022 and September 15, 2023 to document the success of the restoration and outline a schedule for remedial actions if necessary. Such reports shall be submitted to NHDES with photographs demonstrating the conditions on the restoration site, include any necessary remedial actions, and contain a schedule for completing the remedial actions and conducting follow-up inspections.

File # 2021-02547 December 30, 2021 Page 3 of 3

- 20. Remedial actions may include, but are not limited to, replanting, relocating plantings, removing invasive species, altering soil composition or depths, deconsolidating soils due to compaction, altering the elevation of the wetland surface, or changing the hydraulic regime.
- 21. This Restoration Plan Approval does not convey a property right, nor authorize any injury to property of others, nor invasion of rights of others.
- 22. This Restoration Plan Approval does not relieve the owner(s) from the obligations of other local, state, or federal permits or requirements.
- 23. If restoration has not been completed, transfer of ownership of the Property shall require notification to NHDES and an agreement on transfer of the rights and obligations of this Restoration Plan Approval, prior to such transfer of ownership.

NHDES personnel may conduct future inspections to determine compliance with the provisions of the approved Restoration Plan and all other applicable NHDES statutes and rules.

Following completion of the restoration work, monitoring reports should reference NHDES File Number 2021-02547, and should be addressed as follows:

Jeffrey Blecharczyk Land Resources Management Program Department of Environmental Services 29 Hazen Drive, PO Box 95 Concord, NH 03302-0095

Should you have any questions, please contact me at Jeffrey.Blecharczyk@des.nh.gov or (603) 271-4061.

Sincerely,

Jeffrey Blecharczyk

LRM Compliance Supervisor

Land Resources Management Program

Water Division

cc: Freedom Conservation Commission Freedom Board of Selectmen Freedom Code Enforcement Officer

Jim Gove, GES, Inc.

ec: